# **Are Common Approaches to Tort Reform Effective?**



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#### **Liability Reform Options**

#### **Conventional Tort Reform**

#### **Limitations on Access to Courts**

- Statute of limitations / repose
- Screening panels

# **Modification of Liability Rules**

Joint and several liability rules

#### **Damages Reform**

- Caps
- Attorney fee limits
- Collateral source rules
- Periodic payment

#### **System Reform**

## **Alternative Mechanisms** for Resolving Disputes

- Early offer & settlement
- Medical courts
- Private contracts

#### Alternatives to Negligence

- "No-fault" administrative system
- Pre-designated compensable events

#### Relocation of Legal Responsibility

Enterprise liability



# Evaluating the Effects of Reforms

- Descriptive analyses comparing states are not reliable
- Methodological pitfalls:
  - Inadequate control for confounding variables
  - Failure to adjust for population change, inflation, and other potential drivers of differences
  - Inappropriate comparison groups
  - Grouping different kinds of caps together

## Results of Controlled Studies of the Impact of Tort Reforms

|  | Timpage of Tore Reforms     |  |  |                          |   |  |                               |  |
|--|-----------------------------|--|--|--------------------------|---|--|-------------------------------|--|
| Alle   | Decrease in Claims Payouts? |  | Decrease in Claim Frequency?             |                          | Decrease in <b>Premiums</b> ?   |  | Increase in Physician Supply? |  |
|  | Yes                         | No   | Yes                                      | No                       | Yes   | No   | Yes                           | No   |
| Joint-and-<br>Several<br>Liability<br>Reform | No studies                  | Blackmon & Zeckhauser 1991; Viscusi et al. 1993; Avraham 2007; Waters et al. 2007                                | No studies                               | No studies               | Blackmon &<br>Zeckhauser<br>1991;<br>Viscusi et al.<br>1993;<br>Danzon et al.<br>2004 | Thorpe 2004  | No studies                    | Klick &<br>Stratmann<br>2005;<br>Yang et al.<br>2008 |
| Statute of<br>Limitations/<br>Repose         | Danzon<br>1984              | Sloan et al.<br>1989;<br>Zuckerman et<br>al. 1990;<br>Blackmon &<br>Zeckhauser<br>1991;<br>Waters et al.<br>2007 | Danzon 1986;<br>Zuckerman et<br>al. 1990 | Danzon 1984              | Zuckerman et<br>al. 1990  | Sloan 1985;<br>Blackmon &<br>Zeckhauser<br>1991  | No studies                    | No studies   |
| Attorney<br>Contingency<br>Fee Limit         | No studies                  | Danzon 1984,<br>1986;<br>Sloan et al.<br>1989;<br>Zuckerman et<br>al. 1990;<br>Blackmon &<br>Zeckhauser<br>1991  | No studies                               | Zuckerman et<br>al. 1990 | No studies  | Sloan 1985;<br>Zuckerman et<br>al. 1990;<br>Blackmon &<br>Zeckhauser<br>1991;<br>Thorpe 2004 | No studies                    | Klick &<br>Stratmann<br>2005;<br>Yang et al.<br>2008 |

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| ART.                            | Decrease in Claims Payouts? |  | Decrease in Claim Frequency? |   | Decrease in Premiums? |  | Increase in Physician Supply? |  |
|---------------------------------|-----------------------------|--|------------------------------|---|-----------------------|--|-------------------------------|--|
|                                 | Yes                         | No   | Yes                          | No  | Yes                   | No   | Yes                           | No   |
| Collateral<br>Source<br>Offset  | Danzon<br>1984, 1986        | Sloan et al.<br>1989;<br>Zuckerman et<br>al. 1990;<br>Blackmon &<br>Zeckhauser<br>1991;<br>Avraham<br>2007;<br>Waters et al.<br>2007 | Danzon 1986                  | Zuckerman et<br>al. 1990                          | No studies            | Sloan 1985;<br>Zuckerman et<br>al. 1990;<br>Blackmon &<br>Zeckhauser<br>1991;<br>Danzon et al.<br>2004;<br>Thorpe 2004 | No studies                    | Klick &<br>Stratmann<br>2005;<br>Yang et al.<br>2008 |
| Pretrial<br>Screening<br>Panels | No studies                  | Danzon 1984,<br>1986;<br>Sloan et al.<br>1989;<br>Zuckerman et<br>al. 1990;<br>Waters et al.<br>2007                                 | No studies                   | Danzon 1984,<br>1986;<br>Zuckerman et<br>al. 1990 | Sloan 1985            | Zuckerman et<br>al. 1990   | No studies                    | Yang et al.<br>2008                                  |
| Periodic<br>Payment             | Avraham<br>2007             | Danzon 1984;<br>Sloan et al.<br>1989;<br>Blackmon &<br>Zeckhauser<br>1991*   | No studies                   | Danzon 1984                                       | No studies            | Blackmon &<br>Zeckhauser<br>1991   | No studies                    | Klick &<br>Stratmann<br>2005;<br>Yang et al.<br>2008 |

# Results of Controlled Studies of the Impact of Damages Caps

|  | Lower Pren  | niums?   | Higher Physician Supply?   |   |  |
|--|---|--|--|---|--|
|  | Yes   | No   | Yes  | No  |  |
| Caps on Non-<br>Economic<br>Damages<br>(and total) | Zuckerman, et al. (1990, NE and E)  Bhat (2001, NE and E)  Thorpe (2004)  Danzon et al. (2004, ≤\$500K)  Kilgore et al. (2006, ≤\$250K) | Sloan et al. (1985; all caps)  Zuckerman, et al. (1990, NE only)  Bhat (2001, NE only)  Danzon et al. (2004, ≥ \$500K; cap on total)  Kilgore et al (2004, ≥ | Encinosa and<br>Hellinger (2005,<br>size matters)<br>Matsa (2008, rural<br>docs) | Yang et al. (2008;<br>OBGYNs)<br>Matsa (2008, avg<br>doc) |  |
|  |   | \$250K)  |  |   |  |
| Punitive Caps  Caps and other reforms              |   | Thorpe (2004)  | Kessler et al.<br>(2005; specialty<br>matters)                                   |   |  |

#### Results of Controlled Studies of the Impact of Damages Caps

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#### Lower Rates of Defensive Medicine?

Yes

No

Caps on Non-Economic Damages (and total)

Caps on Punitives

Caps and other reforms

Currie and
MacLeod
(2008, docs
take less care,
do more nonhigh risk proc,
more
complications)

Currie and MacLeod (2008, similar results)

Kessler & McClellan (2002, small effects-cardiac conditions only)

CBO (2004); Sloan and Shadle (2009; elderly patients) Also weak evidence of more high-risk procedures

# Results of Controlled Studies of the Impact of Damages Caps

| <b>E</b> !   | Lower Rate  | s of Defensive  | I ower Healt  | h Insurance   | Higher Rates of Health Care  |  |  |
|--|---|---|---|---|--|--|--|
|  | Medicine?   |   | Premi   |   | Coverage?  |  |  |
|  | Yes   | No  | Yes   | No  | Yes  | No                                       |  |
| Caps on Non-<br>Economic<br>Damages<br>(and total) |   | Currie and MacLeod (2008, docs take less care, do more non- high risk proc, more complications) | Avraham et al<br>(2009, 1-2%<br>decrease for<br>ER-spons PPO<br>plans, no<br>impact on<br>HMO prem) | Morrisey et al.<br>(2007, ER<br>sponsored<br>insurance) | Avraham and<br>Schazenbach<br>(2007, for<br>price-sensitive<br>buyers; total<br>damages) | Avraham and<br>Schazenbach<br>(2007, NE) |  |
| Caps on Punitives                                  |   | Currie and<br>MacLeod<br>(2008, similar<br>results)   |   |   |  | Avraham and<br>Schazenbach<br>(2007)     |  |
| Caps and other reforms                             | Kessler & McClellan (2002, small effects cardiac conditions only) | CBO (2004);<br>Sloan and<br>Shadle (2009;<br>elderly<br>patients)                               | Avraham et al<br>(2009, 2.3%<br>decrease for<br>ER-spons PPO<br>plans; no<br>impact on<br>HMO prem) |   |  |  |  |



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