

Applying the Evidence:
Legal and Policy Approaches to Address Opioid Use Disorder
in Criminal Justice and Child Welfare

Agenda

08:30 AM: **Registration**
Fisher Colloquium

09:00 AM: **Welcoming Remarks**
Lohrfink Auditorium
Regina LaBelle, *Distinguished Scholar and Program Director of the Addiction and Public Policy Initiative at the O'Neill Institute for National and Global Health Law*

09:15 AM: **Naloxone Training**
Lohrfink Auditorium
HOYA Drug Overdose Prevention and Education (DOPE) Project

09:30 AM: **Fireside Chat: "Looking Around the Corner: What's Next in the Addiction Epidemic"**
Lohrfink Auditorium
Moderator: Michael Botticelli, *Grayken Center for Addiction, Boston Medical Center*
Panelists:

- Tracie Gardner, *Vice President of Policy Advocacy, Legal Action Center*
- Hon. Stephen T. Williams, *Mayor, Huntington, West Virginia*

10:15 AM: **Networking Break**
Fisher Colloquium

10:30 AM: **Saving Lives: Access to Medications to Treat Opioid Use Disorder in Correctional Institutions and Reentry**
Lohrfink Auditorium
Moderator: Dr. Lipi Roy, *Director of Addiction Medicine & Community Engagement, Urban Recovery*
Panelists:

- Craig D. Apple, Sr., *Sheriff, Albany County, New York*
- Elizabeth Connolly, *Project Director, Substance Use Prevention and Treatment Initiative, Pew Charitable Trusts*
- Tara Kunkel, *Senior Policy Advisor, U.S. Department of Justice, Bureau of Justice Assistance*
- Jeffrey Locke, *Program Director, Homeland Security and Public Safety Division, National Governors Association*
- Michael White, *Director, Community Programs, Community Medical Services*

12:00 PM: **Lunch and Moderated Discussions on Legal and Policy Approaches to Address OUD in the Criminal Justice and Child Welfare Settings**

- 1. Legal Landscape and Litigation**
Hariri 415
Moderators: Sally Friedman, *Vice President of Legal Advocacy, Legal Action Center*;
Rebekah Joab, *Staff Attorney, Legal Action Center*

2. Legislative Action to Drive Change

Fisher Colloquium

Moderator: Regina LaBelle, *Distinguished Scholar and Director, Addiction and Public Policy Initiative, O'Neill Institute for National and Global Health Law;*

Caleb Banta-Green, *Affiliate Associate Professor, Health Services, Principal Research Scientist, Alcohol and Drug Abuse Institute, University of Washington*

3. Best Practices and Models for Financing and Operationalizing Reforms

Fisher Colloquium

Moderators: Robert Kent, *General Counsel, New York State Office for Alcoholism and Substance Abuse Services;* Steve Hanson, *Associate Commissioner, New York State Office for Alcoholism and Substance Abuse Services*

4. Intersection with HIV and Hepatitis C Prevention and Treatment

Fisher Colloquium

Moderators: Jeff Crowley, *Distinguished Scholar and Program Director of Infectious Diseases Initiative, O'Neill Institute for National and Global Health Law;*

Sonia Canzater, *Senior Associate, Hepatitis Policy Project, O'Neill Institute for National and Global Health Law*

01:30 PM: Best Practices: Ensuring Access to Medications to Treat Opioid Use Disorder in Drug Courts

Lohrfink Auditorium

Moderator: Shelly Weizman, *Adjunct Professor of Law, Georgetown University Law Center;*

Associate Director, Addiction and Public Policy Initiative, O'Neill Institute for National and Global Health Law

Panelists:

- Hon. Craig D. Hannah, *Chief Judge, Buffalo City Court*
- David Lucas, *Clinical Advisor, Center for Court Innovation*
- T.K. Rabii, *CASAC-T, Peer Specialist, Living Room Crisis Diversion Program*
- Hon. Loretta H. Rush, *Chief Justice, Indiana Supreme Court and Co-Chair of the National Judicial Opioid Task Force*

02:45 PM: Networking Break

Fisher Colloquium

03:00 PM: Addiction and Child Welfare Policy: Healthier Outcomes for Families

Lohrfink Auditorium

Moderator: Mary Lou Leary, *Former Deputy Director, Office of National Drug Control Policy*

Panelists:

- Elizabeth Brico, *Reimagining Communities Fellow with the National Council for Incarcerated and Formerly Incarcerated Women and Girls, 2019 Fellow with TalkPoverty.org, Writer, and Advocate*
- Laura Radel, *Senior Social Science Analyst, Division of Children and Youth Policy, Office of the Assistant Secretary for Planning and Evaluation (ASPE), U.S. Department of Health and Human Services*
- Dr. Mishka Terplan, *Senior Researcher Friends Research Institute, Adjunct Faculty UCSF Clinical Consultation Center, Addiction Medicine consultant Virginia Medicaid*
- Dr. Nancy Young, *Executive Director, Children and Family Futures*

04:15 PM: Spurring Action and Next Steps

Lohrfink Auditorium

Regina LaBelle, *Distinguished Scholar and Program Director of the Addiction and Public Policy Initiative at the O'Neill Institute for National and Global Health Law*

Shelly Weizman, *Adjunct Professor of Law, Georgetown University Law Center;*

Associate Director, Addiction and Public Policy Initiative, O'Neill Institute for National and Global Health Law

05:00 PM: Close of Convening

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ABOUT THE EVENT

The purpose of this convening is to discuss successful models for increasing access to medications and evidence-based practices for the treatment of opioid use disorder in the criminal justice and child welfare systems. This event convenes experts from a variety of fields such as law and policy, addiction treatment, health care, law enforcement, and criminal justice, many of whom have lived experience with addiction. The event is intended to provide a forum for people to learn from one another and make connections that help to spur activities in local communities to reduce overdose deaths and improve community health and well-being.

ABOUT THE O'NEILL INSTITUTE

The O'Neill Institute for National and Global Health Law at Georgetown University was established in 2007 through the generous philanthropy of Linda and Timothy O'Neill to respond to the need for innovative solutions to the most pressing national and international health concerns. Housed at Georgetown University Law Center in Washington, D.C., the O'Neill Institute reflects the importance of public and private law in health policy analysis. The O'Neill Institute draws upon the University's considerable intellectual resources, including the School of Nursing & Health Studies, School of Medicine, the Public Policy Institute, and the Kennedy Institute of Ethics.

ABOUT BUSINESS FOR IMPACT

Business for Impact is the place at the McDonough School of Business where we think about the positive impact that business can have on people and the planet. Our core value is that business can and should be a force for good in the world. Our mission is to solve the world's most pressing issues through delivering world-class education, impactful student experience, and direct action with global companies, nonprofits, and government leaders. We teach and work with students and companies to manage the triple bottom line – people, planet, and profit.

ABOUT HOYA DOPE

The Hoya Drug Overdose Prevention & Education (DOPE) Project is an opioid overdose education and naloxone distribution program founded and led by Georgetown University School of Medicine students in partnership with the DC Department of Health and the HOYA Clinic. Medical student volunteers are trained to provide information to DC community members about how to recognize an opioid overdose and how to intervene to save someone's life with naloxone. Through the Live.Long.DC campaign, the Hoya DOPE Project is able to distribute free naloxone during these education sessions to the most at risk members of the DC community. If you are interested in scheduling an information session or learning more, please contact the Hoya DOPE Project at hoya.dope.project@gmail.com.

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SPEAKERS

Sheriff Craig Apple

Craig Apple became Sheriff of Albany County in 2011. Beginning as a Correction Officer, he became a Deputy Sheriff, an Investigator, and a Patrol Commander, at which time he had oversight of a Patrol Division that covered approximately 375 square miles. In 1999 he was promoted to Chief Deputy Field Commander. In that role he was Commanding Officer in charge of the Law Enforcement Division and had oversight of the County Correctional Facility. In 2009, he became Undersheriff, the commanding officer in charge of all Sheriff's operations with oversight of 720 employees and a \$80 million operating budget. Sheriff Apple holds a Master of Science in Public Administration and a Bachelor of Science in Public Administration. Sheriff Apple serves on the executive board of both the United Way and the Albany Boys and Girls Club. He is also a member of the International Association of Chiefs of Police and the International Counter Terrorism Officers Association.

Dr. Caleb Banta-Green

Dr. Banta-Green is a Principal Research Scientist at the UW Alcohol & Drug Abuse Institute and an Affiliate Associate Professor, UW School of Public Health. His main area of research is on opioid use disorder and overdose interventions. He also provides technical assistance and evaluation services for public health and safety interventions including the website <http://stopoverdose.org>. He is an epidemiologist and reports drug trends across Washington state, has been the Seattle area representative to the National Institute on Drug Abuse's drug epidemiology work group since 2001, and partners with state and local agencies on drug epidemiology tracking and reporting. He served as senior science advisor in the Office of National Drug Control Policy in the Executive Office of the President in 2012.

Michael Botticelli

Michael Botticelli is the Executive Director of the Grayken Center for Addiction at Boston Medical Center and a Distinguished Policy Scholar at the Johns Hopkins Bloomberg School of Public Health. Prior to this, Mr. Botticelli served as the Director of National Drug Control Policy, the first person with a public health background and in recovery to hold this position. He has more than two decades of experience supporting Americans affected by substance use disorders. He served as Director of the Bureau of Substance Abuse Services at the Massachusetts Department of Public Health, where he expanded prevention, intervention, treatment, and recovery services. Mr. Botticelli holds a Bachelor of Arts degree from Siena College and a Master of Education degree from St. Lawrence University. He is also in long-term recovery from a substance use disorder, celebrating more than 28 years of recovery.

Elizabeth Brico

Elizabeth Brico is a writer from the Pacific Northwest who is currently living in Broward County, Florida while she fights to regain parental rights to her two young daughters. She is a 2019 Reimagining Communities fellow with the National Council for Incarcerated and Formerly Incarcerated Women and Girls, and a 2019 reporting fellow with Talk Poverty. Freelance bylines include VICE, Vox, Politico Magazine, Columbia Journalism Review, Filter Mag, Undark, The Fix, and OZY, among others. When she is not busy correcting misinformation about drug use/addiction and child services, she can usually be found reading, writing, or watching speculative fiction.

Elizabeth Connolly

Elizabeth (Beth) Connolly directs Pew's substance use prevention and treatment initiative. She leads research and technical assistance efforts across the federal government and states to promote evidence-based transformation of the treatment system, expand the substance use disorder workforce, optimize coverage and reimbursement for effective treatment, and improve the delivery and coordination of care for underserved populations. Before joining Pew, Ms. Connolly served as the Commissioner of New Jersey's Department of Human Services. She has 30 years of state government experience serving people who are often underrepresented and face social challenges, such as homelessness and a lack of health care. Ms. Connolly holds a bachelor's degree in social work and a master's degree in public administration from Seton Hall University.

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Tracie Gardner

As Legal Action Center (LAC) Vice President of Policy Advocacy, Ms. Gardner spearheads major initiatives and fosters strategic partnerships that support LAC's mission. From 2015-2017, she served as the Assistant Secretary of Health for New York State, where she oversaw the state's addiction, mental health and developmental disabilities agencies. Ms. Gardner has worked almost 30 years in the health and social services policy arena as a policy advocate, trainer and lobbyist. Tracie received a B.A. from Mount Holyoke College.

Judge Craig Hannah

Judge Hannah is a graduate of Canisius College and the University at Buffalo School of Law. He has practiced in a variety of positions, including as an assistant district attorney for the County of Erie and legal counsel for the New York State Senate. He was elected to 10-year terms in 2006 and 2016. On May 1, 2019, he was appointed Chief Judge of the Buffalo City Court and Supervising Judge for the 11 City Courts within the Eight Judicial District. Judge Hannah has risen to national fame as the presiding judge of the first opioid intervention court in the United States, established in May 2017. He has been featured by such major publications as *The New York Times* and NBC News.

Tara Kunkel

Tara Kunkel is presently on detail to the Department of Justice, Bureau of Justice Assistance (BJA) through an interagency agreement serving as a Senior Drug Policy Advisor. In her work at BJA, Ms. Kunkel is responsible for implementing the opioid-related grants distributed through the Department of Justice. Prior to her detail at BJA, Ms. Kunkel spent five years as a court consultant providing leadership on the implementation of evidence-based practices in the justice system. She also spent fourteen years as a drug court administrator, probation officer and criminal justice planner. Ms. Kunkel graduated from Virginia Commonwealth University with a Master's in Social Work and received her BA in Psychology from the University of Virginia.

Regina LaBelle

Regina LaBelle is a Distinguished Scholar and Program Director of the Addiction and Public Policy Initiative at the O'Neill Institute for National and Global Health Law. Before joining the Institute, Ms. LaBelle worked as the Chief of Staff and senior policy advisor in the White House Office of National Drug Control Policy (ONDCP) in the Obama Administration. Ms. LaBelle also served as legal counsel to the Mayor of Seattle from 2002 to 2009. She received her JD from Georgetown University Law Center and BA from Boston College. Ms. LaBelle is a frequent commentator in the national media, having appeared on CNN, MSNBC, and BBC America.

Mary Lou Leary

Mary Lou Leary served as the Deputy Director for the Office of National Drug Control Policy (ONDCP), during the Obama Administration. Prior to her service with ONDCP, Ms. Leary was the Principal Deputy Assistant Attorney General for the Office of Justice Programs (OJP) from 2009 to 2012. She also served as Acting Assistant Attorney General for OJP from March 2012 to June 2013. She has 30 years of criminal justice experience at the federal, state, and local levels, with an extensive background in criminal prosecutions, government leadership, and victim advocacy. Ms. Leary received her law degree from Northwestern University School of Law, a master's degree in education from Ohio State University, and a bachelor's degree in English literature from Syracuse University.

Jeffrey Locke

Jeffrey Locke serves as a Program Director for the National Governors Association Center for Best Practices Homeland Security & Public Safety Division, where he focuses on issues including adult criminal justice reform, opioids, stimulants, corrections, school safety, human trafficking, traffic safety, and juvenile justice. The criminal justice and public safety program supports governors and their staff in developing data-driven, evidence-based solutions to states' most pressing public safety challenges. Over the last four years, Mr. Locke has co-directed NGA's opioid program, which has supported nearly all states with public health and public safety strategic planning, policy development, and implementation practices. Prior to joining NGA, Mr. Locke worked in U.S. foreign assistance and served as a volunteer in the Peace Corps in Togo, West Africa. Mr. Locke holds a master's degree in public policy from Harvard Kennedy School and a J.D. from Boston College Law School.

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David Lucas

David Lucas is a clinical advisor at the Center for Court Innovation. In this role, Mr. Lucas specializes in the areas of restorative justice and court-supervised treatment and provides expert assistance to state and local jurisdictions. Prior to joining the Center, Mr. Lucas was the clinical lead at the Centre for Addiction and Mental Health – Drug Treatment Court Program (Toronto, Canada), a course director at York University’s School of Social Work (where he taught “The Politics of Addiction”) and a harm reduction outreach worker with Toronto’s Overdose Prevention Site. Mr. Lucas has spent the past two decades providing counseling, education, advocacy, program development, and case management for a variety of complex client populations, in community, legal, and clinical settings.

Tele (T.K.) Rabii

Tele (T.K.) Rabii is 24 years old and a young person in recovery; he has been in recovery from substance use disorder for over 4 years. He is the Peer Specialist for The Living Room: Crisis Diversion Program. The Living Room is a mental health urgent care, created by a collaboration between Rehabilitation Support Services and Ellis Medicine, and funded by Alliance for Better Health. He is part of the Youth Voices Matter-NY Advisory Council, the founder of Youth Voices Matter-Schenectady and co-leader of Friends of Recovery Schenectady, and a public speaker and advocate who educates individuals about prevention, treatment, and recovery services for those struggling with substance use disorder or mental health issues. Mr. Rabii graduated from SUNY Schenectady with an Associate’s Degree in Applied Sciences.

Laura Radel

Laura Radel is a Senior Social Science Analyst in the Division of Children and Youth Policy HHS’s Office of the Assistant Secretary for Planning and Evaluation (ASPE) where she has worked since 1989. Ms. Radel works closely with the Administration for Children and Families and regularly consults with a range of partners on child welfare research and policy. She examines how patterns of substance use disorders are related to child welfare caseloads and is taking a qualitative look at barriers and promising strategies to address child welfare clients’ substance use disorders in rural communities. Ms. Radel holds a bachelor’s degree in Politics from Princeton University, a Master’s Degree in Public Policy from Harvard’s Kennedy School of Government, and a Certificate in Survey Design and Analysis from George Washington University.

Dr. Lipi Roy

Dr. Lipi Roy is an internal medicine physician board-certified in addiction medicine. She is the Director of Addiction Medicine and Community Engagement at Urban Recovery in New York City. As the Chief of Addiction Medicine for New York City jails including Rikers Island, Dr. Roy coordinated substance use treatment and recovery efforts. Dr. Roy completed her medical and master’s in public health degrees at Tulane University and her residency training in internal medicine at Duke University Medical Center. She has also served the underserved in Nicaragua, India, and New Orleans after Hurricane Katrina, and she has also provided medical relief to earthquake victims in Haiti and volunteered in the medical tent at the Boston Marathon.

Chief Justice Loretta Rush

Loretta H. Rush joined Indiana’s Supreme Court in November 2012 and was named her Chief Justice in August 2014. Chief Justice Rush serves on the Conference of Chief Justices Board of Directors and is co-chair of the National Judicial Opioid Task Force. Prior to her appointment, Chief Justice Rush spent 15 years at a Lafayette law firm and was elected three times to serve as Tippecanoe Superior Court 3 judge. She earned her undergraduate degree from Purdue University and her law degree from Indiana University Maurer School of Law, both with honors.

Dr. Mishka Terplan

Dr. Mishka Terplan is board certified in both obstetrics and gynecology and in addiction medicine. He is a Senior Physician Research Scientist at Friends Research Institute and the Addiction Medicine Consultant for Virginia Medicaid. Dr. Terplan has active grant funding and has published over 90 peer-reviewed articles with an emphasis on health disparities, stigma, and access to treatment. He has spoken at local high schools and before the United States Congress.

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Shelly Weizman

Shelly Weizman is the Associate Director of the Addiction and Public Policy Initiative at the O’Neill Institute for National and Global Health Law and an Adjunct Professor of Law at Georgetown University Law Center. Ms. Weizman previously served as the Assistant Secretary for Mental Hygiene in the Office of Governor Andrew Cuomo of New York, where she oversaw New York State’s policy and operations related to addiction, mental health and developmental disabilities. Ms. Weizman began her legal career as a human rights attorney and community organizer in New York City and received her JD with a concentration in Health Law and Policy from Seton Hall University School of Law and her BA from the University of Houston. She is also a person in long-term recovery from a substance use disorder, celebrating more than 21 years of recovery.

Michael White

Michael White has developed, implemented, and supported the integration of Medication Assisted Treatment into county and state correctional facilities located in Alaska, Arizona, Montana, Texas, Wisconsin, and North Dakota. His experience also includes working within family courts, Department of Child Safety, and obtaining resources for pregnant women with substance use disorders by collaborating with community partners. Mr. White has been spearheading an initiative to develop a Collective Impact Model for opioid dependent individuals and the community systems that interact with the needs of this demographic. Mr. White graduated from Arizona State University with a master’s in criminal justice.

Mayor Stephen Williams

Steve Williams was elected mayor of Huntington, West Virginia, in November 2012. Under Mayor Williams’ leadership, Huntington has become known as the “epicenter of the solution” to the opioid epidemic. This effort began with establishing a Mayor’s Office of Drug Control Policy in 2014 that has helped develop a harm reduction program, an adult drug court and a quick response team to steer an individual into treatment after they overdose. Mayor Williams is also involved with the National League of Cities and National Association of Counties to address the opioid epidemic, the U.S. Conference of Mayors’ Substance Abuse, Prevention and Recovery Services Task Force, and several roundtable discussions about the opioid epidemic at the White House.

Dr. Nancy Young

Dr. Nancy K. Young is the Executive Director of Children and Family Futures (CFF), a California-based research and policy institute whose mission is to improve safety, permanency, well-being and recovery outcomes for children, parents and families affected by trauma, substance use and mental disorders. She has been involved in numerous projects related to public policy analysis, strategic planning and program evaluation through her work with these programs and serving as a consultant to various states, counties, tribes, communities and foundations on behalf of the children, parents and families affected by substance use and mental disorders involved in the child welfare and judicial systems. She is a graduate of California State University Fullerton and received her Master of Social Work and her Ph.D. from the University of Southern California, School of Social Work.

ACKNOWLEDGMENTS

We would like to specifically acknowledge and thank the individual contributions of the Addiction & Public Policy Initiative Advisory Committee:

Caleb Banta-Green, PhD, MPH, MSW

Michael Botticelli, MEd

Elizabeth Connolly, MPA

Jeffrey S. Crowley, MPH

Sally Friedman, JD

Mary Lou Leary, JD

Lipi Roy, MD, MPH

Susan Weinstein, JD

Mayor Steve Williams, MPA

Nancy Young, PhD, MSW

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