# Sustaining and Improving HIV Prevention in the United States

CDC's High-Impact HIV Prevention and the Ending the HIV Epidemic (EHE) Initiative Provide the Path Forward

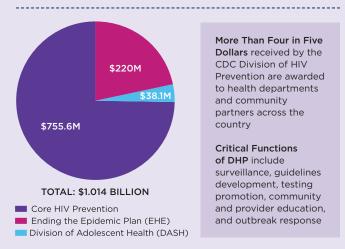
Our national effort to prevent HIV and control the epidemic is complex and requires sustained and coordinated efforts with key functions and services provided by the Centers for Disease Control and Prevention (CDC), other federal agencies, state and local health departments, and a network of communitybased organizations and federally-funded health centers. CDC's approach to High-Impact HIV Prevention is the unifying strategy that coordinates the actions of various levels of government and non-governmental partners and ensures accountability. President Trump launched the Ending the HIV Epidemic (EHE) Initiative in 2019 which brought increased funding for HIV prevention and care to enable the CDC and other federal partners to work with heavily impacted jurisdictions to build their capacity to deliver HIV treatment and High-Impact HIV Prevention. Together, the EHE and High-Impact Prevention are producing results. In 2022, there were 6,700 fewer new cases of HIV than in 2017, the first year that President Trump was in office. Averting just that number of cases in one year alone saved the health system \$2.8 billion in lifetime HIV treatment costs (Based on a 2021 analysis that updated the lifetime cost of treating a single person with HIV at just over more than \$420,000, A. Bingham, et al, STD, 2021). A different study found that annual and cumulative health care costs for individuals with HIV were seven times higher than for those who did not have HIV and found that avoiding one new infection can result in saving \$850,557 in lifetime treatment costs when total health care treatment costs (including non-HIV health care) are considered (JP Cohen, et al, PharmacoEconomics, 2020).

Reducing new HIV cases has the potential to reduce longterm HIV financing costs. However, reducing funding for HIV prevention and disrupting the carefully organized structure of collaboration across agencies, levels of government, and community partners could dramatically increase new HIV infections and national health care spending.

#### **KEY PLAYERS IN HIV PREVENTION**

CDC: The CDC Division of HIV Prevention (DHP) provides the foundation of a nationwide approach to preventing HIV. Working with other components of the National Center for HIV, Viral Hepatitis, STD, and TB Prevention (NCHHSTP), DHP has expertise in HIV surveillance, laboratory services, health economics, behavioral and biomedical research, and prevention services delivery. The agency is responsible for supporting HIV testing and screening to increase awareness of HIV status, conducting disease surveillance so that we have a national picture of trends in HIV transmission, developing guidelines to assist providers in integrating prevention services into clinical practice, educating providers about best practices, educating communities about how to protect themselves and their families, monitoring outbreaks and assisting state and local officials with outbreak response, funding health departments and critical community partners to conduct surveillance and deliver effective prevention services including condoms and pre-exposure prophylaxis (PrEP, i.e. medications that prevent HIV infection); as well as holding grantees

## FY 2024 FINAL BUDGET FOR THE CDC DIVISION OF HIV PREVENTION (DHP)



Source: AIDS Budget and Appropriations Coalition, 2025.

accountable for achieving the best results for the American people. While DHP performs all of these essential functions, most of the Division's funds (more than 4 in 5 of the dollars it receives) are awarded to health departments and community partners to ensure impact at the local level throughout the nation.

CDC's National HIV Surveillance System is particularly important. It is a robust data source based on highly sensitive data. CDC has built the trusting relationships upon which this voluntary reporting depends and, unlike other federal agencies, it is subject to legal agreements with states for the receipt and handling of these specific data.

Moving funding from CDC to another federal agency would stop important functions unique to CDC, such as disease surveillance and outbreak detection and control, reduce the number of people tested and diagnosed with HIV, disrupt the extensive monitoring of HIV prevention programs, and result in increased HIV incidence in the country.

**State and Local Health Departments:** While the CDC performs critical functions that are essential to maintaining a coordinated national response, the majority of funds received by DHP are passed to health departments and community partners. The single largest share (\$400 million in FY 2024) is through the flagship cooperative agreement that awards grants to 59 state and local health departments (this includes all states, territories, and a small number of directly-funded heavily impacted cities) to support surveillance activities and scientifically rigorous prevention services including testing and linkage to care. These resources enable states to tailor their prevention activities to the

populations most impacted by HIV while also maintaining the principles of High-Impact HIV Prevention to reduce the greatest number of infections.

National Partners and Community-Based Organizations: CDC supports a network of national partners to better inform CDC's efforts and extend its reach. This includes networks of communitybased organizations (CBOs), faith organizations, provider organizations, and other entities across the country that deliver prevention services to where they can have the biggest impact.

Other Federal Agencies: While the CDC has the lead role and coordinating role in HIV prevention, other agencies perform their own essential functions. The National Institutes of Health

#### CDC'S FLAGSHIP COOPERATIVE AGREEMENT WITH HEALTH DEPARTMENTS

THESE FUNDS SUPPORT CORE HIV PREVENTION SERVICES NATIONWIDE

#### Estimated FY 2025 Awards

Alabama	\$7,280,069	Ne
Alaska	\$1,220,795	Nev
Arizona	\$8,404,348	Nev
Arkansas	\$4,420,661	Nev
Baltimore	\$6,157,392	Nev
California	\$32,951,904	Nev
Chicago	\$10,957,465	Nev
Colorado	\$4,478,816	Nor
Connecticut	\$3,585,200	Nor
Delaware	\$1,311,014	Ohi
Dist of Columbia	\$7,639,302	Okl
Florida	\$48,385,913	Ore
Georgia	\$25,617,359	Per
Hawaii	\$1,283,813	Phi
Houston	\$11,589,410	Pue
Idaho	\$1,245,088	Rho
Illinois	\$4,509,101	Sar
Indiana	\$6,515,607	Sou
lowa	\$1,323,900	Sou
Kansas	\$1,342,625	Ten
Kentucky	\$5,097,478	Tex
Los Angeles	\$19,528,771	Uta
Louisiana	\$10,786,071	Ver
Maine	\$1,263,120	Virg
Maryland	\$11,759,271	Virg
Massachusetts	\$9,323,067	Wa
Michigan	\$8,110,675	We
Minnesota	\$3,126,651	Wis
Mississippi	\$5,694,613	Wy
Missouri	\$6,819,537	Tot
Montana	\$1,219,546	

Nebraska	\$1,293,827	
Nevada	\$6,207,939	
New Hampshire	\$1,248,339	
New Jersey	\$15,826,165	
New Mexico	\$1,449,364	
New York City	\$41,268,294	
New York	\$10,443,082	
North Carolina	\$13,571,543	
North Dakota	\$1,193,871	
Ohio	\$12,926,517	
Oklahoma	\$4,799,751	
Oregon	\$2,564,025	
Pennsylvania	\$6,620,518	
Philadelphia	\$8,076,665	
Puerto Rico	\$8,225,576	
Rhode Island	\$1,308,470	
San Francisco	\$6,869,228	
South Carolina	\$8,551,631	
South Dakota	\$1,217,898	
Tennessee	\$ —	
Texas	\$29,741,839	
Utah	\$1,340,882	
Vermont	\$1,219,813	
Virgin Islands	\$1,212,404	
Virginia	\$8,027,735	
Washington	\$7,229,928	
West Virginia	\$1,285,301	
Wisconsin	\$2,358,617	
Wyoming	\$1,199,328	
Total	\$480,227,131	

Source: NASTAD, March 2025. Note that these data reflect NASTAD estimates of FY 2025 awards based on a 10-month award for FY 2024 under PS-24-0047.

(NIH) conducts foundational research that demonstrates the effectiveness and utility of HIV testing and diagnostic technologies, evaluates the effectiveness and the integration of various prevention interventions (including the groundbreaking research that showed the efficacy of PrEP), and supports implementation studies to apply research findings and assess their relevance in real world settings. The Health Resources and Services Administration (HRSA) delivers essential health care services. HRSA's HIV/AIDS Bureau administers the Ryan White HIV/AIDS Program which provides services to people with HIV and has expertise related to treatment. Since treating people with HIV also prevents transmission. collaboration between the CDC and the HIV/AIDS Bureau ensures that we maximize the prevention potential of supporting all people with diagnosed HIV to achieve and maintain HIV viral suppression. The HRSA Health Centers Program provides a nationwide health care safety net for underserved communities. An important aspect of the EHE was to engage the Health Centers network in expanding access to PrEP, which remains a critical role for Health Centers now and into the future. The Substance Abuse and Mental Health Services Administration (SAMHSA) provides funding to prevent HIV among people with mental illness and people who use drugs. Its network of state and community mental health and addiction services partners is often different than CDC's HIV services providers and extends the reach of HIV prevention.

#### THE TIME IS NOW

Preventing HIV is complex and requires maintaining years of effort, expertise, and infrastructure, but it works: HIV diagnoses are beginning to decline nationally. A key part of the EHE is that it recognized the potential for improved prevention by scaling up critical services and ensured that new resources were provided in places with less prevention and care capacity with high rates of HIV transmission. The EHE has been successful, but its work is not complete. Therefore, we call on the Trump Administration to recommit to prevention as a central strategy of its Ending the HIV Epidemic goal and continue the crucial work of the CDC Division of HIV Prevention working with collaborating agencies across the federal government and with its essential network of state and local partners.

#### **TO LEARN MORE**

#### -----

#### For additional background information, see:

Read our brief, *Reinvigorating the Ending the HIV Epidemic (EHE) Initiative* at the link below.

To learn more about the CDC's approach to High-Impact Prevention, see https://www.cdc.gov/high-impactprevention/php/index.html.

To learn more about the Ending the HIV Epidemic (EHE) Initiative, see https://www.hiv.gov/federal-response/ ending-the-hiv-epidemic/overview.

### O'NEILL INSTITUTE CENTER FOR HIV & INFECTIOUS DISEASE POLICY

#### MARCH 2025

This Quick Take is a product of the **Center for HIV and Infectious Disease Policy** of the **O'Neill Institute for National and Global Health Law**. It was developed with support from and in partnership with *Gilead Sciences, Inc.* 

It was authored by Jeffrey S. Crowley and Kirk Grisham. The views expressed are solely those of the authors.

http://bit.ly/USHIVpolicyproject